2006 ANNUAL REPORT Maine Department of Public Safety 45 Commerce Drive, Augusta, 04333-0104 Web site - www.maine.gov/dps

Anne H. Jordan – Commissioner e-mail - anne.h.jordan@maine.gov

Michael P. Cantara served as Commissioner from 2003 through 2006. Governor Baldacci appointed him a District Court Judge in January 2007.

COMMISSIONERS OFFICE - 626-3803

The Maine Department of Public Safety is made up of nine bureaus: Maine State Police, Office of State Fire Marshal, Maine Criminal Justice Academy, Bureau of Highway Safety, Emergency Medical Services, Maine Drug Enforcement Agency, Capitol Security, Gambling Control Unit and Emergency Communications.

The total budget for the Department of Public Safety for fiscal year 2007 is:

GENERAL FUND	\$24,134,875
HIGHWAY FUND	\$38,104,413
FEDERAL FUNDS	\$10,313,676
SPECIAL REVENUE	\$15,428,474
ENTERPRISE REVENUE	\$ 4,837,624
TOTAL DPS BUDGET	\$92,819,062

Of that total, 58% is personnel costs; 38% is general operating costs and 4% is capital equipment

Maine State Police, 42 State House Station, Augusta, 04333-0042 624-7200 (Colonel's Office)

Colonel Craig A. Poulin served a Chief of the State Police during 2006. He retired at the end of March, 2007

Lt. Colonel John P. Dyer – Deputy Chief – <u>john.p.dyer@maine.gov</u>
Major Robert A. Williams – <u>robert.a.williams@maine.gov</u>
Major Timothy S. Doyle – <u>timothy.s.doyle@maine.gov</u>

The Maine State Police is the state's largest police agency with an authorized complement of 338 sworn personnel, ranging from trooper to colonel. In addition, State Police employ 129 persons in non-sworn positions.

Among major State Police initiatives launched or continued during 2006 -

SUSPENDED DRIVER ENFORCEMENT - State troopers during 2006 cited 2,044 drivers for operating after the suspension (OAS) of their driver's licenses. Most of those cited were stopped for other violations or during the State Police's speed

enforcement efforts. Troopers averaged 39 OAS citations a week and in the week before Christmas 2006, 69 motorists were cited. During the past year, the Legislature passed "Tina's Law" increasing the penalties suspended drivers face when involved in a serious personal injury crash. Colonel Poulin was part of a three-member committee named by the Governor in 2005 following a fatal tractor-trailer crash on the Maine Turnpike in which the driver had a suspended license. The committee reviewed the problem and developed a number of recommendations for possible Legislative action. Tina's law is named after Tina Turcotte who was killed in that crash.

SEX OFFENDER REGISTRY - The Maine Sex Offender List continues to be the most visited site on the State of Maine's web page. In 2006 there were 1,976,554 hits to the site, averaging 38,000 a week. State Police maintain the registry, which began in 1992 and went on line in December of 2003. There are now 2610 registered sex offenders in Maine and their photos, addresses and history are on the web site. Maine is also part of the National Sex Offender Public Registry that links our site with other states.

BACKGROUND CHECKS – The State Bureau of Identification maintains all of Maine's criminal history. During 2006 the division received more than 550,000 requests for background checks - an all time record. During 2005, 458,931 requests were made. There were 349,347 requests in 2004 and 314,527 requests in 2003.

RESOURCE COORDINATION with county sheriffs continued to coordinate patrol coverage between troopers and deputies in most of the counties. This improves the service to the public and results in more efficient use of law enforcement resources. There are five counties not part of this effort -- Cumberland, Piscataquis, Sagadahoc, Lincoln and Somerset.

SAFEGUARD is in its second year of operation that was partnered with the Maine Chiefs, Maine Sheriffs Associations, the Secretary of State, and the Bureau of Highway Safety. Police officers are encouraged to report serious violations involving teenagers to their parents and the reception continues to be very positive. The program's motto is "Your parents will be the first to know."

SAFE - State Police continued Strategic Area Focused Enforcement (SAFE) with assistance from the Maine Department of Transportation and the Bureau of Highway Safety. SAFE targets high crash and violation areas with increased State Police enforcement. Highway speed enforcement continues to be increased by utilizing the State Police aircraft to assist troopers on the ground. Among the major roads targeted in the SAFE campaign during the year were I-295, I-95, Route 4 in Androscoggin County and Route 111 in York County.

RADIO SYSTEM REPLACEMENT - Work continues towards the multi-million dollar replacement of the state's public safety radio network linking State Police, Fire Marshals, MDEA, the Warden Service, Marine Patrol and several other state, county and local agencies. The existing 30-year-old system is unserviceable with no replacement parts available. State Police has worked with Maine's Chief Information Officer, and the Legislature, to fund the replacement of this system over a period of four years. Progress is being made, with complete replacement and upgrades expected by December 2010.

NEW EMERGENCY COMMUNICATIONS BUREAU – For decades State Police operated four regional communications centers (RCC), in Augusta, Gray, Orono and Houlton. Those centers answered the telephones and dispatched, not only for State Police, but a number of other state agencies. During 2006, the operation of those RCCs transferred to the new Emergency Communications Bureau within Public Safety. During 2006, the City of Gardiner became the first community to transfer its dispatching services to the new bureau and several York County towns transfer in January 2007.

The total State Police budget for FY 07 is:

\$46,972,068	operating fund (63% highway fund & 37% general fund)
\$ 4,705,353	commercial vehicle enforcement
\$ 5,818,817	Troop G turnpike patrol (100%-Turnpike Authority)
\$ 1,106,220	traffic safety
\$ 1,163,079	motor vehicle inspection
\$ 776,861	licensing
\$60,542,398	TOTAL

STATE POLICE TROOPS

TROOP A - Route 202 - 502 Waterboro Rd., Alfred, 324-1150, Lt. Kevin Conger Troop A covers York County and also oversees the patrol of Interstate 295 from Scarborough to Brunswick.

TROOP B Route 26 - One Game Farm Road, Gray - 657-3030, Lt. Donald Pomelow Troop B covers Cumberland, Oxford and Androscoggin counties.

TROOP C - 162 West Front Street, Skowhegan, 474-3350, Lt. Dale Lancaster Troop C is responsible for patrolling Somerset, Franklin and Northern Kennebec counties and patrols I-95 from Augusta to Newport.

TROOP D - 446 Main Street, Thomaston, 354-2523, Lt. Gerard Madden Troop D is responsible for Sagadahoc, Lincoln, Waldo, Knox counties and the southern half of Kennebec County. The Troop also patrols Interstate 295 from Brunswick to Gardiner.

TROOP E - 240 Main Street, Orono, 866-2122, Lt. Wesley Hussey Troop E is responsible for Penobscot and Piscataquis counties and for patrolling Interstate 95 from Newport to Sherman.

TROOP F - 1 Darcie Drive, Houlton, 532-5400, Lt. J. Darrell Ouellette The troop is responsible for Aroostook County and patrolling Interstate 95 from Sherman to Houlton.

Troop G (Maine Turnpike) - 430 Riverside Street, Portland 871-7755, Lt. Arthur Murdock. The troop patrols the 106 miles of the Maine Turnpike. Its \$4.7 million annual operating budget is funded entirely by the Maine Turnpike Authority from toll revenues.

TROOP J - Route 1A, Ellsworth, 667-3722, Lt. Christopher Coleman

Troop J is responsible for Hancock and Washington counties

TROOP K - 36 Hospital St., Augusta, 624-8932, Lt. Thomas Kelly

This troop is responsible for the statewide enforcement of the Federal Motor Carrier Safety Regulations, as well as the size and weight regulations of commercial trucks that travel in Maine and the drivers who operate them.

CRIMINAL INVESTIGATION DIVISION

C.I.D. is responsible for major investigations including homicides, suspicious deaths and child abuse cases. Maine averages 24 homicides a year and in 2006 there were 22 homicide investigations, compared to 19 during 2005.

CID I - Gray, 657-5710, Lt. Brian McDonough, covering York, Cumberland, Oxford, Franklin and Androscoggin counties.

CID II - Augusta, 624-7143, Lt. Gary Wright, covering Kennebec, Somerset, Waldo, Knox, Lincoln and Sagadahoc counties.

CID III - Bangor, 941-4071, Lt. Jackie Theriault, covering Penobscot, Piscataquis, Hancock, Washington and Aroostook Counties

TRAFFIC SAFETY - 36 Hospital St., Augusta

624-8946, Lt. Christopher Grotton

This division oversees the motor vehicle inspection program, maintains all Maine traffic crash reports and the vehicle reconstruction program. The State Police air wing also is part of this division.

CRIME LABORATORY - 26 Hospital Street, Augusta

624-7101, Director Elliot Kohlman

The nationally accredited crime laboratory exams and analyzes evidence recovered from Maine crime scenes, including chemistry, biology, fingerprints, firearms and DNA. The crime lab also oversees the Computer Crimes Task Force

SPECIAL SERVICES - Augusta, 624-7281, Lt. William Snedeker

Special Services oversees the bomb, canine, crisis negotiations, underwater recovery and tactical teams. This unit also oversees State Police training and coordinates homeland security issues and intelligence with other state and federal agencies.

LIQUOR, GAMING & WEAPONS LICENSING AND COMPLIANCE

Augusta, 624-7211, Lt. Patrick Fleming

This division oversees liquor, gaming and weapons licensing, concealed firearm licenses. Lt. Fleming also oversees the Executive Protection Unit, which provides security for the Governor.

STATE BUREAU OF IDENTIFICATION

Augusta, 624-7242, Director Ruth Lunn

This unit oversees the State Bureau of Identification that maintains all of Maine's criminal records, the sex offender registry, Uniform Crime Reporting and investigative records. This division during 2006 received more than 550,000 requests for criminal background checks.

COMMUNICATIONS

State Police are dispatched from four 24-hour Regional Communications Centers (RCC) answering thousands of calls from the public and dispatching troopers and other state law enforcement agencies to respond. **During 2006**, a new bureau within Public Safety was created to oversee these centers and information about the new Emergency Communications Bureau is listed later in this report.

The emergency telephone numbers to reach the Maine State Police--

GRAY 657-3030 or 1-800-482-0730 AUGUSTA 624-7076 or 1-800-452-4664 ORONO 866-2122 or 1-800-432-7381 HOULTON 532-5400 or 1-800-924-2261

EMERGENCY CELLULAR CALLS: 911

TDD / TTY line (Statewide): 1-888-524-7900

State Fire Marshal, 52 State House Station, Augusta, 04333-0052, 626-3870, John C. Dean, State Fire Marshal -

john.c.dean@maine.gov

Joseph Thomas, Assistant State Fire Marshal -

joseph.e.thomas@maine.gov

Nelson Collins, Supervisor, Prevention Division-

nelson.e.Collins@maine.gov

Richard Taylor, Senior Research and Planning Analystrichard.e.taylor@maine.gov

The Office of the State Fire Marshal is Maine's leading fire investigation, prevention and fire research organization. The Investigations Division determines the cause and origin of all fires causing death and injury, suspicious fires and explosions. Inspectors from the Prevention Division identify and correct life safety issues and fire hazards. All major construction projects in Maine must be reviewed by the Fire Marshal's Office for life safety, fire sprinkler and code compliance. Data on fire incidents, injuries, and fatalities in Maine is analyzed and shared with Maine's fire service community to augment fire prevention and suppression efforts.

The annual budget is \$3,871,237, with the majority of funding coming from fire insurance premiums, fees, permits and inspections (\$200,447 of that budget comes from the Funds for a Healthy Maine). The administrative staffing is made up of the Fire

Marshal, Assistant Fire Marshal, three clerical positions and a Senior Research and Planning Analyst.

The office is also a member of the National Association of State Fire Marshals (NASFM) and Fire Marshal John Dean was elected the group's national president in August of 2006. NASFM plays a leading role in the adoption of national and international fire safety standards for consumer products such as upholstered furniture, mattresses, TV sets and candles. Through NASFM, the State benefits from scientific and technical guidance from the world's top experts in subjects as diverse as building and auto safety, the environmental effects of flame retardant chemicals, alternative fuels, and the risks associated with natural gas terminals.

Fire Investigation Division

The investigation division of the fire marshal's office has three sergeants and ten fire investigators and the prevention division is staffed by 19 personnel. Fire investigators work closely with the Portland office of Federal Bureau of Alcohol, Tobacco and Firearms (ATF) and the two agencies investigate many fires and explosions jointly. During 2006, there were 15 fire deaths in Maine, equaling the second safest year in Maine history. 1998 also saw 15 fire deaths and the safest year was 1995 with 12 deaths. The deadlist year for fires was in 1967 when 70 people died.

Fire Prevention Division

This division is located in Augusta under the supervision of Nelson Collins, Fire Inspectors conduct inspections of buildings used by the public such as day care centers, foster home, hospitals and schools for compliance with fire safety and life safety codes as well as federal ADA regulations. All major construction projects are reviewed for life safety, fire sprinkler and code compliance and the value of that construction has increased in the past year. The value of major new construction projects during the one year period (November 2005 to October 2006) was \$1,042,853,287 compared to \$786,775,783 for the previous 12 month period.

Engineering and Sprinkler Plans Review

This office carries out several safety agendas under Eric Ellis who is a licensed Fire Protection Engineer. His primary responsibility is the regulation of the fire sprinkler industry, with its nearly 300 licensees and the review of over 700 fire sprinkler system plans proposed annually. Many of those plans are now submitted electronically making the approval process easier. Other areas where electronic tools are helpful are: online services for license renewals and permit requests along with on-line payments; developing an electronic storage and retrieval system for blueprints; weekly group emails to the fire sprinkler industry; and establishing a website with links and regularly-updated databases and reference resources.

The research staff is located in Augusta under the supervision of Assistant Fire Marshal Joseph Thomas which collects data on fire incidents from Maine's Fire Departments through the Maine Fire Incident Reporting System. That information is made available to local decision makers in reviewing fire department response times, fire incidents, causes and strategies. Other research on fire fatalities, injuries and trends are analyized Senior Research and Planning Analyst, Richard Taylor. This specialized research is also shared with local fire departments and town and city leaders to augment fire prevention and safety.

A ten year study of the fire fatalites in Maine from 1983 to 1992 was completed during the year. A second phase of that study, covering the years 1992 to present, is currently underway. The research staff has also begun to work closely with Maine's Center for Disease Control, hospitals, and fire registries to collect and monitor fire related injuries in Maine.

Public Education/Awareness and Special Projects

The Fire Marshal hosted *play safe!* be *safe!* the largest public awareness program focused on juvenile firesetting in Maine fire service history. The program was teleconferenced from Augusta to locations in Portland, Presque Isle, and Bangor. Over 200 participants including fire service personnel, municipal code enforcement officers, and hospital facilities staff attended seminars on fire safety standards and codes for health care facilities and the national fire code.

The Fire Marshal's Office received a fire prevention and safety grant to address Maine's high rate of fire fatalites among senior citizens. The office will collaborate with the Office of Elder Services, Maine's Area Agencies on Aging, and TRIAD to develop educational programs for seniors.

Maine Fire Marshal News, a quarterly newsletter distributed to a wide range of interests in both the public and private sectors was introduced in March of 2006.

A State of Maine Juvenile Fire Safety and Intervention Protocol has been drafted to address a disturbing trend in juvenile fire activities.

Children Are No Match For Fire, a book authored by Carol Dean, has been distributed to all elementary schools in Maine that have a pre-k and kindergarten program. Inspectors are distributing the books to the schools in an effort to promote fire safety to that age brackett

Maine Criminal Justice Academy, 15 Oak Grove Road, Vassalboro, 04989, 877-8000. John Rogers, Director – john.rogers@maine.gov

The Maine Criminal Justice Academy (MCJA) is the central training facility for state, county and municipal law enforcement officers and corrections personnel. The campus is located at the former Oak Grove-Coburn School in Vassalboro. The Academy has a staff of 11 and its annual budget of \$1,974,103 is funded by special revenues from a combination of 3% surcharge on traffic fines, tuition, meals, lodging and other fees charged for training.

In addition to the full-time staff, the Academy relies on volunteer instructors from state, county and municipal law enforcement agencies, county and state corrections agencies, prosecutors, and other criminal justice fields. The Academy has 11 classrooms, 4 conference rooms, a full cafeteria and can house 130 students. The building has a special training center, an indoor running track and formal parade grounds. The Academy also coordinates eight regional training districts, which provide

certified training to officers away from Vassalboro. In an effort to reduce travel and economize on officers' time, the Academy worked with the Maine Chiefs of Police Association to provide three versions of its mandatory training on-line for officers. Those classes mandated during the year were drugs that impair, homelessness awareness and new law updates. Several other topics are also available electronically

During 2006, the Academy graduated 121 new police officers from its basic 18-week school. Police hiring in Maine has been strong and the academy's first class of 2007 is expected to be full with 66 new officers.

A 17 member Board of Trustees, appointed by the Governor, oversees the academy. The board meets monthly to consider training and admissions standards, certification of police and corrections officers, police chiefs and county sheriffs and review disciplinary action of law enforcement and corrections officers, harbor masters, Capitol Security officers, judicial marshals, law enforcement executives and instructors who teach at the academy.

There are twelve mandated policies for all of Maine's 176 law enforcement agencies and the academy maintains records of their adoption and review.

In addition to the basic training school, the academy provides a 100-hour course for part-time officers, an 80-hour course for all full time correction officers and a variety of in-service training annually. Currently in Maine there are 3500 full and part-time law enforcement officers and about 1350 corrections officers.

The academy also compiles an annual report from the Board of Trustees to the Legislature which includes mandated in-service training requirements, excessive force complaints and a roster of the current academy employees.

Bureau of Highway Safety, 164 State House Station, Augusta, 04333-0164, 626-3840. Lauren Stewart, Director – lauren.v.stewart@maine.gov

Highway Safety's mission is to promote programs and projects that make Maine highways safer. Its programs are intended to improve (from a safety perspective) the behavior of drivers, passengers, pedestrians and cyclists. The overall goal is to reduce the number of fatalities, injuries and property damage caused by traffic crashes in Maine. The bureau's staff of six and its programs are funded from an annual budget of \$2,802,416 from federal funds, state highway funds and matching funds from grants and defensive driving courses.

Major highway safety initiatives in 2006 –

Maine's safety belt usage rate reached an all-time high of 77.8% thanks to combined efforts of Highway Safety, law enforcement and funding from the National Highway Transportation Safety Administration. The seat belt rate was 73% in 2004 and 59% in 2002. For the third year, many law enforcement agencies increased their seat belt enforcement efforts around Memorial Day, utilizing federal money funneled through Highway Safety to pay for officers' overtime and a radio ad campaign.

The bureau reached out to families to educate them about child passenger safety by increasing the number of voluntary child passenger safety technicians, increasing the number of free safety seat fitting stations to 45 statewide and increasing

our number of voucher sites to provide income eligible families with free car seats. Highway Safety instituted programs to reach out to our most vulnerable population (teen drivers and minority populations) to educate them about the responsibilities of driving.

Additionally, the Bureau is responsible for Maine's Implied Consent Program, Driving Dynamic (Defensive Driving) Course (MDD) and the Fatal Analysis Reporting System (FARS). Implied Consent is the mandatory program that tests drivers (chemical analysis by certified laboratories) suspected of operating under the influence of alcohol or other drugs. Maine Driving Dynamics is a 5-hour driver improvement course that allows for a 3-point credit on driver licenses. It is offered statewide to private agencies and to the public through adult education locations.

The Bureau administers a federally funded Grant-in-Aid program that promotes and supports highway safety projects in Maine. Federal funds are awarded to Maine through the National Highway Traffic Safety Administration (NHTSA) pursuant to the Federal Highway Safety Act. The Bureau is required to develop an annual statewide comprehensive highway safety plan, which includes an analysis of Maine's traffic and crash statistics to identify current safety areas and problems, and proposed solutions.

Current federal funding concentrates on the areas of occupant protection, child passenger safety, alcohol countermeasures, police traffic services, emergency medical services, state traffic records and motorcycle safety. Much of the Bureau's efforts and funding is to raise awareness of traffic safety issues with the overall goal of reducing fatalities and injuries on Maine roads. The Bureau partners with our state transportation coalition, local, county and state law enforcement, other state agencies, NHTSA, Federal Highway and Federal Motor Carrier and many non-profit agencies.

Maine ended 2006 with 187 highway deaths compared to 169 deaths in 2005. The average this decade has been 202 deaths per year. The deadliest crash during 2006 was in Poland in December, when six people were killed in a two-car crash.

Maine Emergency Medical Services, 152 State House Station, Augusta 04333-0152, 626-3860. Jay Bradshaw, Director — <u>jay.bradshaw@maine.gov</u>

Maine EMS (MEMS) is the agency responsible for the regulation, coordination and oversight of the emergency medical services system. The bureau is responsible for the training, licensing, and patient care standards for EMS services and personnel. MEMS also oversees the Maine EMS Trauma Plan, which directs and monitors the care of seriously ill and injured patients treated by Maine hospitals. MEMS has five full time employees and has contracts with six regional EMS offices. These six offices coordinate the training, examination, and quality assurance activities in their areas.

The FY 07 budget is \$1,549,983, funded by the state's general fund, a federal EMS for Childrens Grant, and by license and examination fees--a portion of which are returned to the regional offices.

Recent EMS Highlights --

- EMD Certification Public Law 303 required that all Public Safety Answering Points (PSAPs) and PSAP call takers be certified in Emergency Medical Dispatch (EMD) by January 1, 2007. Working with the Emergency Services Communications Bureau, and dispatchers and administrators, Maine EMS drafted rules, conducted rules hearings, and adopted EMD rules.
- Electronic Run Reporting the Maine EMS Run Reporting System (MEMSRR) went "live" on January 1, 2006. Since that time, about 10% of Maine EMS services have switched from the paper-based report to MEMSRR, and a number of larger services have been working with their software vendors to make the electronic switch. MEMS has also been successful in obtaining \$200,000 in federal grant funds to help implement this program.
- New statewide guidelines were developed for the identification and appropriate care/transfer of patients having a heart attack. Maine Quality Forum, Dirigo Health – the Maine EMS Cardiac Advisory Committee merged with the Maine Quality Forum to develop the guidelines to include training paramedics to identify a specific type of heart attack that may benefit by transferring the patients to one of the three Maine heart centers (MMC, CMMC, EMMC). The guidelines also include information for emergency departments on treatment, and if indicated, timely transfer to a tertiary care center.
- Rural Access to Emergency Devices –the federal RAED grant that provided funding for 800 automatic external defibrillators (AED) in Maine ended in August 2006. Over the course of this four-year project, in addition to distributing the AEDs to rural areas, thousands of CPR classes were conducted. MEMS was also negotiated a contract with the AED vendor to extend the state discounted price to any municipal entity, which has resulted in the purchase of 200 additional AEDs and an estimated savings of \$120,000. Although the RAED grant has ended, the vendor has agreed to extend this contract for another year. During 2006, there were at least four instances in Maine where AEDs were successfully used to resuscitate a cardiac arrest victim.
- Human Patient Simulator (HPS) Training Project In accordance with the transportation bond passed by voters in 2003, MEMS purchased a 35-foot long recreational vehicle that was retrofitted to become a mobile classroom using computer-driven human patient simulators (adult, pediatric, and infant). Using the resources of LifeFlight of Maine, this classroom visits every hospital in Maine providing training to physicians, nurses, and EMS providers. Fixed location HPS systems are operated by the University of New England and Harvard Medical School, but this is the only statewide mobile training system in the northeast.
- Ambulance Vehicle Operator Course (AVOC). Maine law requires that by January 1, 2007, those who routinely operate an ambulance in emergency mode or when carrying a patient must be AVOC certified. Under a grant from the Bureau of Highway Safety, MEMS conducted AVOC instructor training programs throughout the state and equipped each regional EMS office with the material needed to conduct these courses.
- Mass Casualty Incidents (MCI) MEMS received a Homeland Security Grant from MEMA to purchase MCI training CDs for each EMS service. An MCI

- instructor training program was also developed and has been conducted statewide.
- EMS testing one of the impacts of budget cuts (FY06/07) was the manner in which licensing examinations were conducted. As a temporary solution, changes were made to modify EMS training programs including a proposed change to the EMS law (included in the Department bill) that will more clearly incorporate the practical examination as part of the initial training program. Another change was the paramedic examination process. Over the past decade, there have been many changes in paramedic testing, to the point where the written examinations used in Maine have become obsolete and very costly to update. Maine will be using the National Registry of EMT Paramedic Exams in July of 2007, which will also enhance interstate license portability. NREMT exams are currently used in Maine for First Responder and Basic EMT candidates.
- Loss of federal grants as was previously mentioned, two federal grants that
 provided funding to MEMS have ended (HRSA Trauma & EMS Systems, and
 Rural Access to Emergency Devices). As part of the FY06/07 budget, a
 number of historically General Fund expenses were shifted to these grants
 (approximately \$50,000/year). Efforts are underway to reassess these
 expenses and other potential funding sources.

Maine Drug Enforcement Agency (MDEA) 166 State House Station, Augusta, 04333-0166 626-3850

Roy E. McKinney, Director – <u>roy.e.mckinney@maine.gov</u> Ken T. Pike, Commander (Division I) – <u>ken.t.pike@maine.gov</u> Darrell O. Crandall, Commander (Division II) – darrell.o.crandall@maine.gov

The Maine Drug Enforcement Agency (MDEA) is the State's lead agency for coordinated drug enforcement operations among state, county and municipal agencies to reduce the distribution, availability, and use of heroin, cocaine, marijuana, synthetic narcotics and other dangerous non-narcotic drugs. The agency's annual budget for FY 07 of \$3,851,624 comes from 65% general funds, 22% federal funds and 18% special funding. MDEA's investigative staffing comes from state, county and local police that are temporarily assigned to its regional task forces. Of the 42 officers assigned full-time to the MDEA's field divisions, 31 of the officers are funded through a combination of state and federal funding. That funding reimburses the local departments for the officers' salary and benefits, which permits that community to replace the officer at the local level. The other 11 officers from 9 departments are assigned full-time to a task force group through the community agent program with those officers focused on their community's drug trafficking threat. In addition to the 42 full-time officers, 14 officers are assigned part-time to a task force group through the resident agent program that focuses on their community's drug trafficking threat.

The Director's Office has a staff of three state employees including the Director. The MDEA has two field divisions that are responsible for the investigation of drug

distribution activity. Division I is lead by a Commander and task force investigative supervisors responsible for operations south of Kennebec County to the New Hampshire border with four regional task forces situated in Alfred, Augusta, Lewiston and Portland. Division II is lead by a Commander and three supervisors responsible for operations north of Kennebec County with three regional task forces situated in Bangor, Houlton and Jonesboro. In addition, the National Guard Bureau's Counterdrug Program assigns six personnel in support of the MDEA's investigative activities.

DRUG ENFORCEMENT – In the fiscal year ending June 30, 2006, the MDEA initiated 850 investigations resulting in the arrest of 670 persons. 37 arrests were for drug dealing within a school zone and 227 of the total arrests were those under the age of 25 with 94 involving cocaine and crack, 17 involving heroin, 49 involving synthetic narcotics, 29 involving marijuana and the remainder involving other dangerous non-narcotics. Seizures resulting from this enforcement activity included 117 firearms, 16 pounds of cocaine, 4 pounds of crack cocaine, 0.6 pounds of heroin, 5,469 pills and 233 pounds of marijuana. In addition, the MDEA assisted other departments with 380 additional investigations.

OVERDOSE DEATHS - For the first time in Maine, drug deaths exceeded motor vehicle fatalities during 2005, 169 highway deaths versus 178 fatal drug overdoses. Ten of those OD deaths were young people under the age of 21. 2006 OD deaths are anticipated to be on par with 2005.

METH LABS – Between April 2005 and October 2006, the MDEA investigated 22 reports of suspected methamphetamine labs and seven were confirmed as labs. In 2006, children were present at 3 of the 4 labs discovered that year. The 2006 labs, which are highly dangerous, were located in Auburn, Bangor, Lewiston and Caribou.

CLANDESTINE DRUG LABORATORY ENFORCEMENT TEAM –MDEA has established and maintains a specialized Clandestine Drug Laboratory Enforcement Team (CDLET), that works in partnership with the Maine Department of Environmental Protection (DEP), Maine Department of Health and Human Services – Health and Environmental Testing Laboratory, and other appropriate agencies to ensure the safe seizure and processing of drug laboratories and to facilitate necessary environmental remedial action. That team responds to each report of a meth lab.

METH WATCH –MDEA has partnered with the Office of Substance Abuse in the development and implementation of a Meth Watch Program in Maine. This program seeks to raise the awareness among business leaders, citizens and emergency first responders of the threat posed by methamphetamine and its production with the goal of impacting the availability, exposure to and use of methamphetamine in Maine.

DRUG ENDANGERED CHILDREN –MDEA has partnered with the DHHS in the development and implementation of protocols addressing the issue of drug endangered children. Innocent children are sometimes found in homes and other locations such as hotels and automobiles where methamphetamine and other illegal substances are produced. Children who live at or visit drug-production sites or are present during drug production face a variety of health and safety risks. Around the country, Drug Endangered Children (DEC) programs have been developed to coordinate the efforts of law enforcement, medical services, and child welfare workers to ensure that children found in these environments receive appropriate attention and care.

UNUSED PHARMACEUTICAL DISPOSAL PROGRAM –MDEA has been tasked with administering the State's efforts to properly dispose of unused prescription drugs through a mail back return and turn-in program. Maine has experienced and documented the consequences of unused prescription drugs remaining in circulation resulting in the record number of overdose deaths and the continued increase in the non-medical use of those drugs have serious health ramifications.

DOMESTIC CANNABIS ERADICATION/SUPPRESSION PROGRAM –MDEA administers this program with the goal of reducing the amount of marijuana making its way into our communities for sale to and use by Maine youth. Over 11,260 plants were eradicated during 2006 in Maine. This amounts 11 tons of marijuana that was not available for sale within Maine communities.

MDEA Regional Task Forces

ALFRED – **502 Waldoboro Rd., 459-1373**, S/SA Craig Anderson The Alfred RTF is responsible for drug enforcement operations in York County.

AUGUSTA – **249 Western Ave., 287-8465**, S/SA Lowell Woodman The Augusta RTF is responsible for drug enforcement operations in Kennebec, Knox, Lincoln, Sagadahoc and Waldo County.

BANGOR – **106 Hogan Rd.**, **941-4737**, S/SA Garry Higgins The Bangor RTF is responsible for drug enforcement operations in Penobscot, Piscataguis and Somerset County.

DOWNEAST – Main Street, Jonesboro, 434-2103, S/SA Michael Crabtree The Downeast RTF is responsible for drug enforcement operations in Hancock and Washington County.

HOULTON – 1 Darcie Drive, 532-5469, S/SA Shawn Gillen The Houlton RTF is responsible for drug enforcement operations in Aroostook County.

LEWISTON – **65 Central Ave., 783-5333**, S/SA Gerry Baril Lewiston RTF is responsible for drug enforcement operations in Androscoggin, Franklin and Oxford County.

PORTLAND – **565 Congress St., 822-0370**, S/SA Scott Pelletier. The Portland RTF is responsible for drug enforcement operations in Cumberland County.

Capitol Security, Cross State Office Building, Room 111 68 State House Station, Augusta, 04333-0068, 287-HELP (4357) Russell J. Gauvin, Director - Russell.J.Gauvin@maine.gov

The Bureau of Capitol Security was created by the Legislature in 1977 as a bureau within the Department of Public Safety. Capitol Security consists of a director/chief, one sergeant, four law enforcement officers, three night watchpersons, and a part-time administrative assistant. Its \$553,074 budget is funded entirely by the state's General Fund. The major objectives of the Bureau are the ongoing safety of members of the legislature, staff, state employees and visitors; and the security of the State House

complex. This area includes the State House, Capitol Park, and other buildings and property owned or used by the state within Augusta. Capitol Security police officers enforce parking regulations and respond to alarms and other calls for help or assistance. A Capitol Security officer is assigned to the State House any time it is open to the public. Officers initiate investigations into crimes occurring within the Bureau's jurisdiction. Crimes requiring significant follow up are forwarded to the Augusta Police Department for investigation. The Bureau works with the State Police, local police departments or sheriff's offices to investigate any threats received against members of the legislature and state employees. At night and on weekends, the Bureau's watchpersons check the security of approximately 50 buildings and properties owned or used by the State in Augusta and at the Steven's facility in Hallowell.

During fiscal 2006, Capitol Security officers and watchpersons found or responded to about 2,250 incidents. Seventy-two of these incidents resulted in criminal reports being initiated ranging from thefts of property to assaults or criminal threatening. Thirty-nine cases were forwarded to Augusta Police for follow up. Bureau police officers also investigated 22 motor vehicle accidents and issued 883 parking tickets. Officers of the Bureau provided security at a number of legislative hearings and public events at the State House complex, and worked with the Augusta Police Department and State Police on security at several large gatherings.

Two educational initiatives began during the fall and will continue into 2007. Notices were placed on vehicles in the parking lots of expired registrations or inspections stickers. The notices were issued while officers are in the parking lots checking security and looking for parking violations. One hundred and twelve reminders were given out in October 2006 alone.

The second initiative involves the problems of workplace and domestic violence. Capitol Security began a training program for legislators, state employees, volunteers and other people within our campuses. The training emphasizes procedures to stay safe. Topics range from dealing with a coworker's protection from abuse order to handling threatening communications and de-escalation skills. General security and safety topics are also covered. The training has been well received, particularly in buildings that have frequent visits by mental health clients or people with behavioral issues.

Capitol Security is also the state agency that issues permits for individuals or groups wishing to engage in various activities around the State House. These activities range from protests to weddings or barbeques in Capitol Park. Fifty-two permits were issued during the fiscal year 2006.

The Legislative Council in 2006 approved the security screening of people and packages going into the State House. The equipment to do the screening has already been purchased. A significant budget and staffing increase would be necessary to conduct the screening and the logistics and protocols are still being worked out.

The primary issue that continues to affect Capitol Security is the Bureau's sole funding source -- the state's General Fund. The bureau budget's budget has required adjustment every budget cycle. Because of this, the Bureau has been reduced in size

several times and is now at a bare bones staffing level. Recently, our staffing turnover problem has been brought under control, as a result hiring of three recently retired law enforcement officers, who have started a second career with Capitol Security. As of December 2006, Capitol Security was fully staffed.

Gambling Control Unit, 87 State House Station, Augusta 04333-0087 626-3900. Robert Welch, Director – robert.p.welch@maine.gov

The Gambling Control Unit was formed following the 2003 statewide referendum authorizing slot machines in Bangor. A year of preparation and work by the staff, working closely with the Gambling Control Board, culminated in the opening of Hollywood Slots in Bangor on November 3, 2005 with 474 slot machines.

The gambling unit is responsible for the licensing, registration, inspection and monitoring of that facility. The current staff is made up of the executive director, a secretary, two members of the State Police, an auditor and two public safety inspectors. In addition a position is funded in the State Bureau of Identification due to the large number of background checks needed to review licensing applications for the personnel and firms associated with the racino. The annual budget for the unit is \$1,962,428 funded from licensing fees and gaming proceeds.

The unit works closely with the five member Gambling Control Board that assists in overseeing the racino regulations, operation and licenses. Board members who served at the end of 2006 were Chairman George McHale, Michael Peters, Lawrence Hall, Peter Danton and Cushing Samp.

The licensing of the machines and personnel at the racino take up the majority of the State Police members' time. The detectives have reviewed four international companies and about 200 people. Interview sessions often include out of state travel. The clerk–typist assists with the paperwork generated by that work.

Beginning with the opening, the inspectors assigned to the Gambling Control Board staff were tasked with watching the machines and operations in Bangor 7 days a week, 10 hours a day. The inspectors also assisted other law enforcement agencies with investigations of crimes that involve racino employees or patrons. An auditor was hired to provide day-to-day oversight of racino income and insure proper payment of the taxes due the State. Financial information from the slot machines is connected to the Central Site Monitoring System that allows for oversight of their operation. The Central Site Monitoring System provides a 24 hour, 7 day a week security monitoring of the facility and the machines.

Penn National is planning a \$90 million dollar permanent facility to be built and opened in Bangor during August of 2008. The facility will double the number of slot machines, and will expand ancillary services for their customers. There is no further expansion of the Gambling Control Unit personnel planned with the new facility.

Consolidated Emergency Communications Bureau 104 State House Station, Augusta, 04333-0104, 624-7001, Clifford S. Wells, Director – <u>Clifford.s.wells@maine.gov</u>

Historically, emergency communications dispatch had been the responsibility of State Police. Four dispatch centers in Houlton, Orono, Augusta and Gray for decades have

served State Police and several other state agencies, some municipalities, the Maine Turnpike Authority and Aroostook County. With the advent of the E911 system, the Department's four dispatch centers were granted Public Safety Answering Point (PSAP) status and began providing that service as well.

In 2004, the Maine Legislature passed LD 1683, An Act Relating to the Establishment of a Central Maine Regional Public Safety Communication Center, as Public Law Chapter 678. Title 5 MRSA § 12004-I, sub-§74-D establishes the Maine Communications System Policy Board. Title 25 MRSA § 1531 through 1533 describes the membership of the Board and it's powers and duties, as well as the duties of the supervisor for the communications unit within the Department of Public Safety.

Fifty-four existing Emergency Communications Specialist positions and six Emergency Communications Supervisor positions were transferred from State Police into the new Consolidated Emergency Communications Bureau. In addition, a new director's position was created and Clifford Wells was appointed on October 25, 2006. The new bureau's operating budget for FY 07 is \$4,558,558, paid for by an enterprise fund (revenues from each department and/or town the bureau serves).

The Policy Board has organized into sub-committees: Technology, Human Resources, Budget and Operations. The Board is charged with establishing policies, procedures and standards for the cooperative use of the Department of Public Safety's communications system for PSAP services, i.e. the answering of E911 calls by a Public Safety Answering Point, and/or for emergency communications dispatch services by municipal, county and state governmental entities; for formulating a budget for the Department's communications unit; for developing an implementation plan to accommodate the *voluntary* consolidation of the various governmental communications systems in Maine with the Department's communications system; and, for designing an appropriate communications unit within the Department.

Several state agencies remain dispatch service customers: State Police, Inland Fisheries & Wildlife, Fire Marshal's Office, Marine Resources, Environmental Protection and the Maine Turnpike Authority. In November 2005, the Bureau began PSAP services for the city of Gardiner, which evolved into full dispatch services for the city in July 2006.

The following towns have indicated interest in receiving dispatch services from the Department beginning in January 2007: Acton, Alfred, Cornish, Lebanon, Limerick, Limington, Newfield, N. Berwick, Parsonsfield, Porter, Shapleigh and Waterboro. The towns of Lyman and Dayton have indicated interest in PSAP services <u>only</u>. Other York County towns that have made initial inquiries into cost of each level of service include Arundel, Wells and Kennebunk.

MAINE PUBLIC SAFETY'S CONTACT LIST All bureaus have their own web page which can be found on the Department's web site:

www.maine.gov/dps

Commissioner's Office – 626-3803

State Police Colonel's Office - 624-7200

State Fire Marshal – 626-3870

Maine Drug Enforcement Agency – 626-3850

Capitol Security - 287-4357

Emergency Medical Services – 626-3860

Highway Safety – 626-3840

Criminal Justice Academy - 877-8000

Gambling Control – 626-3900

Consolidated Emergency Communications – 624-7001

Regional Communications Centers

Augusta 624-7076 or 1-800-452-4664

Gray 657-3030 or 1-800-482-0730

Orono 866-2122 or 1-800-432-7381

Houlton 532-2261 or 1-800-924-2261

Emergency Cellular Calls - 911

TDD/TTY line (statewide) 1-888-524-7900